# GOVERNANCE AND PERSONNEL COMMITTEE AGENDA

Thursday, Oct 17, 2024 5:30pm EST 2600 Park Tower Dr., Suite 601 Vienna, VA 22180

This meeting will be conducted in person and live-streamed via YouTube<sup>1</sup>

1. Call to Order

Chair Randall, Chair

## **Action Items**

2. Approval of March 14,2024, Meeting Summary Minutes

Chair Randall, Chair

Recommended Action: Approval of March 14, 2024, Meeting Summary Minutes

3. Review of Draft Bylaws Revisions

Mr. Longhi, Chief Financial Officer

Recommended Action: Authority Approval of Draft Amendments to the Bylaws

# **Discussion/Information Items**

4. Review of the Draft 2025 Legislative Program

Ms. Backmon, Chief Executive Officer Ms. Baynard, Sr. Vice President, McGuireWoods Consulting, LLC

## **Closed Session**

(If needed)

4. Adjournment

**Chair Randall** 

# Correspondence

(Presented as needed)

<sup>&</sup>lt;sup>1</sup> If technical difficulties arise, the meeting may be audio or video recorded. Any recordings will be made available on the <u>GPC's Meetings</u> webpage.

# GOVERNANCE AND PERSONNEL COMMITTEE

Thursday, March 14, 2024
6:00 pm
3040 Williams Drive, Suite 200, Fairfax, VA 22031
Meeting conducted in-person and live-streamed via YouTube

# **SUMMARY MINUTES**

## 1. Call to Order

- ✓ Mayor Davis-Younger called the Governance and Personnel Committee (GPC) meeting to order at 6:06 pm.
- ✓ Attendees:
  - o Members: Chair Jefferson, Mayor Davis-Younger, Mayor Read
  - Staff: Monica Backmon (CEO), Amanda Sink (Executive Assistant), Michael Longhi (CFO), Lee Ann Henderson (Board Secretary)
  - Other Attendees: Councilmember Snyder (Authority member), Tracy Baynard (McGuireWoods LLC), Daniel Robinson (Council of Counsel), Christina Brown (Council of Counsel)

## **Action Items**

## 2. Approval of January 11, 2024, Meeting Summary Minutes

✓ Mayor Davis-Younger moved approval the January 11, 2024, GPC Meeting Summary Minutes

seconded by Chair Jefferson. Motion passed unanimously.

## **Discussion Items**

## 4. Update on 2024 General Assembly Session

✓ Ms. Baynard opened with noting that the General Assembly Session was relatively quiet in terms of transportation which allowed members to focus on concerns of the Washington Metropolitan Area Transit Authority (WMATA). She noted that Senator Boysko's bill securing the technical amendment to the Virginia Code regarding the Technical Advisory Committee (TAC) appointment, SB 158, was passed by the General Assembly as in now before the governor. Additionally, HB 120, which mandates that the Speaker of the House must appoint members of the House of Delegates to key transportation entities such as the Northern Virginia Transportation Authority (NVTA), the Northern Virginia Transportation Commission (NVTC), and other regional bodies, has passed the General Assembly and is now awaiting the Governor's approval. This

- legislation ensures direct representation and engagement of House members in shaping transportation policies and decisions within these critical organizations.
- ✓ Ms. Baynard discussed the concerns regarding funding for WMATA's FY2025 and FY2026 budgets. She noted that the top two concerns of Northern Virginia jurisdictions including temporary relief of the 3% cap and additional state funding to match local funding were addressed in the conference budget.
- ✓ Ms. Baynard then discussed traffic safety initiatives. She noted two bills were passed by the General Assembly: HB 1071, which permits localities to reduce the speed limit to less than 25 miles per hour, but not less than 15 miles per hour, on highways within the localities boundaries, located in a business district or residence district including VDOT roadways; and SB 336, which expands use of photo speed monitoring cameras to "highrisk intersections." She added that several other safety bills failed to pass in the General Assembly noting that Virginia Department of Transportation (VDOT) will continue efforts to bring forth initiatives for the 2025 General Assembly session for consideration.
- ✓ There was discussion amongst the members regarding the care of camera placements, privacy issues, driver behavior concerns, and equity considerations. Mayor Davis-Younger asked if there are specific groups to help VDOT in their initiative to address traffic safety concerns. Ms. Baynard answered that anyone who wants to be involved is welcome to contribute but she will need to get clarity on how.

## 5. Adjournment

✓ Mayor Davis-Younger concluded the meeting at 6:23 pm.



# NORTHERN VIRGINIA TRANSPORTATION AUTHORITY <u>MEMORANDUM</u>

FOR:

Chair Phyllis J. Randall and Members

Northern Virginia Transportation Authority Governance and Personnel

Committee

FROM:

Michael Longhi, Chief Financial Officer

DATE:

October 10, 2024

SUBJECT:

**Review of Draft Bylaws Amendments** 

- 1. Purpose: To seek the Northern Virginia transportation Authority (NVTA) Governance and Personnel Committee (GPC) review and recommendation of draft bylaw amendments.
- **2. Suggested Motion:** I move the GPC recommend Authority approval of the draft amendments to the Bylaws as presented in the attached draft.
- **3. Discussion:** The NVTA Bylaws were last revised in September 2021. The proposed revisions include substantive changes and minor clarifications. The attached draft shows all proposed changes which include:
  - A. Article II Membership, Section B.2: Uses full title.
  - **B.** Article II Membership, Section B.6: Clarifies a mayor may serve multiple terms.
  - **C.** Article IV Meetings, Section C: Allows NVTA to set its meeting schedule earlier, consistent with other regional organizations.
  - **D.** Article IV Meetings, Section G: As the Code of Virginia allows, and media outlets comply, NVTA will be able to use evolving online notice processes.
  - **E.** Article V Committees, Section A: Folds in NVTA meeting policies, such as for virtual meetings.
  - **F.** Article V Committees, Section B.1.d: Removes the word incidental to better reflect the Finance Committee's ability to monitor all contracts.
  - **G.** Article V Committees, Section B.1.f: More accurately describes the Finance Committee role in recommending funding strategies.
  - H. Article V Committees, Section B.5: Removes the requirement that at least three committee members, out of the five, must represent jurisdictions. Note: the same change is proposed for the Governance and Personnel Committee. However, it is not proposed for the Planning and Programming Committee.
  - I. Article V Committees, Section C.1c.: Development better reflects GPC role.
  - J. Article V Committees, Section D.1: Improved clarity.
  - K. Article V Committees, Section E.2: Makes the CEO responsible for presenting a list of proposed members to the Authority each year. Removes the need for jurisdiction appointment. Clarifies that the Authority can only remove Authority appointed members.

- L. Article V Committees, Section F.5: Clarifies that if consensus cannot be reach majority and minority reports will be produced. Removes the requirement for recommendations to be on the agenda of two meetings and discussed twice.
- **4. Next Steps:** If the Committee chooses to recommend adoption to the Authority, the draft will be presented at the November and December meetings. Amendments to the Bylaws are required to be presented to the Authority at two meetings prior to action.

**Coordination:** Council of Counsels

Attachment: Draft Amended Bylaws, with Change Tracking

#### **BYLAWS**

#### **OF**

#### NORTHERN VIRGINIA TRANSPORTATION AUTHORITY

## ARTICLE I

## **POWERS AND DUTIES**

The Northern Virginia Transportation Authority, (the "Authority or NVTA") shall have all of the rights, powers and duties, and shall be subject to the limitations and restrictions, set forth in Chapter 25 of Title 33.2 of the Code of Virginia, the Northern Virginia Transportation Authority Act,  $\S \S$  3.2-2500 et seq. Va. Code Ann., as such may be amended from time to time.

## ARTICLE II

## **MEMBERSHIP**

- A. Jurisdictions Embraced by Authority. The Authority shall embrace the counties of Arlington, Fairfax, Loudoun, and Prince William, and the cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park.
- B. Authority Members. The Authority shall consist of seventeen (17) members as follows:
  - (1) The chief elected officer of the governing body of each of the counties and cities embraced by the Authority. The chief elected officer may, in his or her discretion, appoint a designee upon written notice signed by the chief elected officer provided to the Chairman, which designee shall be a current elected officer of the same governing body as the chief elected officer, to serve as a member of the Authority in the place and stead of the chief elected officer and who shall serve until the designee resigns as the designee or ceases to be an elected officer of the governing body, the chief elected officer making the appointment leaves office, the chief elected officer replaces the designee, or the duration of the designation expires.

The chief elected officer may, in his or her discretion, appoint one secondary designee in accordance with procedures established by the Authority.

Two members of the House of Delegates who reside in different counties or cities embraced by the Authority. The House members shall be appointed to the Authority by the Speaker of the House and shall be, to the extent practicable, from

the membership of the House Committee on Appropriations, the House Committee on Finance, or the House Committee on Transportation.

- (2) One member of the Senate who resides in a county or city embraced by the Authority. The Senate member shall be appointed by the Senate Committee on Rules and shall be, to the extent practicable, from the membership of the Senate Committee on Finance and Appropriations and the Senate Committee on Transportation.
- (3) Two citizens appointed by the Governor. One of the citizens shall be a member of the Commonwealth Transportation Board who resides in a county or city embraced by the Authority. The other citizen appointed by the Governor shall be a person who has significant experience in transportation planning, finance, engineering, construction, or management who resides in a county or city embraced by the Authority but who is not a resident of the same county or city as the other citizen appointed by the Governor to the Authority. The gubernatorial appointee who is not a member of the Commonwealth Transportation Board shall serve for a term of four years.
- (4) The Director of the Virginia Department of Rail and Public Transportation, or his or her designee, shall be a non-voting member of the Authority.
- (5) The Commonwealth Commissioner of Highways, or his or her designee, shall be a non-voting member of the Authority.
- (6) The chief elected officer of one town in a county which the Authority embraces to be chosen by the Authority shall be a non-voting member of the Authority. The Town member shall be selected at the annual meeting and shall be rotated on an annual basis may serve multiple terms.

#### **ARTICLE III**

## **OFFICERS AND DUTIES**

- A. Officers. The Authority shall annually elect from its voting members a Chairman and a Vice Chairman. The Authority may further elect such other subordinate officers from among its voting members as it may from time to time deem appropriate. The election of officers shall be conducted in accordance with the voting procedures set forth in Article IV, section L.
- B. Terms of Office. Officers of the Authority shall be elected at the annual organizational meeting of the Authority to serve for a term of one (1) year, unless sooner removed by the Authority, the officer ceases to be a member of the Authority, or until a successor is elected. All officers shall be eligible for re-election. Any

- vacancy occurring in an office will be filled for the unexpired term by the Authority at the next regular meeting following the occurrence of such vacancy.
- C. **Nominating Committee**. At a regular meeting held preceding the annual organizational meeting at which the election of officers will be held, the Chairman shall appoint a nominating committee. At the annual organizational meeting, the nominating committee shall submit the name or names of one or more persons for each office to be filled. Further nominations may be made by any voting member at the annual meeting.
- D. Chairman. The Chairman shall preside over all meetings of the Authority at which he or she is present and shall vote as any other member. The Chairman shall be responsible for the implementation of the actions taken and policies established by the Authority, shall have all of the powers and duties customarily pertaining to the office of Chairman, including the appointment of committee chairs, and shall perform such other duties as may from time to time be established by the Authority.
- E. Vice Chairman. In the event of the absence of the Chairman, or the inability of the Chairman to perform any of the duties of the office or to exercise any of the powers thereof, the Vice Chairman shall perform such duties and possess such powers as are conferred on the Chairman and shall perform such other duties as may from time to time be assigned to the Vice Chairman by the Chairman or be established by the Authority.

## ARTICLE IV

## **MEETINGS**

- A. Annual Organizational Meeting. The Authority hereby establishes as its annual organizational meeting the first meeting held by the Authority in the month of January.
- B. **Public Notice**. All meetings of the NVTA, other than special meetings, shall be preceded by public notice of at least three (3) business days. Public notice shall include, as a minimum, providing the date, time, and place, as well as the agenda, for all meetings on the NVTA website and available in the office of the Chief Executive Officer.
- C. Regular Meetings. At its No later than the annual organizational meeting, the Authority shall adopt a schedule of times, dates, and places of its regular meetings for the relevant calendar year, and shall assess the need for adoption of, or revisions to, meeting procedure rules for the Authority.
- D. Changing Meetings. The Authority may change the date, time, or place of any regular meeting to another, when such change is deemed necessary by the Authority,

- or it may establish additional regular meetings in any month. The Authority may eliminate any regular meetings shown on its annual schedule of meeting dates in the event that it determines that it can successfully complete its work in fewer meetings.
- E. Special Meetings. Special meetings shall be held when requested by two or more Authority members. Such request shall be in writing, addressed to the Chairman, and shall specify the matter(s) to be considered at the meeting. Upon receipt of such request, the Chairman shall immediately ensure the necessary coordination for a meeting site and time and cause notice to be provided to each member of the Authority to attend the special meeting at the time and place specified. Such notice shall specify the matter(s) to be considered at the meeting, and shall be sent by electronic (e.g., email) or telephonic means. No matter not specified in the notice shall be considered at such meeting unless all of the members of the Authority are present.
- F. **Adjourned Meetings**. Any regular or special meeting may be adjourned to a date and time certain.
- G. **Public Hearing**. Public hearings may be held at the direction of the Authority and shall, unless otherwise required by law or specified by the Authority or these Bylaws, be upon notice provided on the NVTA website and in a newspaper or newspapers having general circulation in the geographic area encompassed by the Authority with additional notice and advertisement as required by law.
- H. **Open Meetings**. All Authority meetings shall be open to the public in accordance with The Virginia Freedom of Information Act (§§ 2.2-3700 et seq. Va. Code Ann.), provided that the Authority may meet in closed session for those purposes authorized by, and held in accordance with, the requirements of The Virginia Freedom of Information Act, to include requirements for public notice.
- I. **Quorum**. A majority of the Authority, which majority shall include at least a majority of the representatives of the counties and cities embraced by the Authority and a majority of the members of the Authority, shall constitute a quorum. The three nonvoting members of the Authority shall be included for purposes of constituting a quorum. In the event the Authority adopts a written policy permitting a member to participate in meetings through electronic means in accordance with §§ 2.2-3708.42 or 2.2-3708.3 Va. Code Ann., members may be allowed to participate in meetings through electronic means from remote locations in accordance with the Authority's policy and all applicable laws.
- J. **Temporary Absence**. No decision shall be made by the Authority unless a quorum is present; provided, however, that the temporary absence from the meeting room of members sufficient to constitute a quorum shall not be deemed to prevent the hearing of presentations or the discussion of matters submitted to the Authority. The Chairman or any other Authority member may suggest the absence of a quorum prior to the taking of any action by the Authority, but a failure to suggest the absence of a

quorum shall not be deemed to alter the effect of this rule requiring a quorum as a prerequisite to any decision.

- K. Decisions of the Authority. The Authority shall act in one of the following ways:
  - (1) Resolution The Authority may act upon adoption of a resolution.
  - (2) <u>Motion</u> The Authority may act on an oral motion made by a voting member of the Authority.

## L. Voting.

- (1) Votes Votes shall be taken only upon motions made and seconded. Each member of the Authority, with the exception of the Director of the Virginia Department of Rail and Public Transportation, or his designee, the Commonwealth Commissioner of Highways, or his designee, and the town representative, shall be entitled to one (1) vote in all matters requiring action by the Authority. Decisions of the Authority shall require the affirmative vote of two-thirds of the Authority members present and voting, and two-thirds of the representatives of the counties and cities embraced by the Authority who are present and voting and whose counties and cities include at least two-thirds of the population embraced by the Authority. However, no vote to fund a specific facility or service shall fail because of the aforesaid population criterion if such facility or service is not located or to be located or provided or to be provided within the county or city whose representative's sole negative vote caused the facility or service to fail to meet the population criterion. For purposes of the foregoing, the population of the counties and cities embraced by the Authority shall be determined in accordance with Article VIII, section D of these Bylaws.
- (2) <u>Methods of Voting</u> All voting shall be taken by voice or by roll call if requested by any voting member of the Authority.
- (3) <u>Restating the Question</u> The Chairman, as needed, may restate the question prior to the taking of a vote, provided, however, that at the request of the Chairman, an Authority member may restate the question if it is the opinion of the Chairman that such procedure will expedite the decision of the question.
- (4) Reconsideration Action on a resolution or motion may be reconsidered only upon motion of a member voting with the prevailing side on the original vote, which motion must be made at the same or immediately subsequent regular meeting. A motion to reconsider may be seconded by any voting member. Any such matter defeated by a tie vote may be reconsidered upon motion by any Authority member having voted to defeat the matter at the same or the next regularly scheduled meeting.

- M. Commencement of Meetings. At the times specified for the commencement of regular meetings, and at the hour specified for adjourned or special meetings, the Chairman shall call the meeting to order, and order and shall ensure that the presence or absence of Authority members is noted. A quorum shall be required for the commencement of any meeting. In the absence of a quorum, the Authority members present may receive informational presentations and discuss Authority business; however, no action may be taken.
- N. Agenda. The Chairman shall cause to have prepared an agenda for each meeting. Any member having matters to be considered by the Authority shall submit them to the Chairman for inclusion on an appropriate agenda. The agenda for an upcoming meeting and related materials prepared by the Chief Executive Officer and staff with any recommendations, to the extent available, shall be sent to the Authority members at least one (1) week prior to the meeting date. Members that wish to propose an alternative to a staff recommendation should whenever possible, give three (3) business days written notice to the Chairman of such prior to the meeting and provide the details of such alternative. This requirement shall not limit the Authority's ability to act in the manner it deems appropriate after consideration of a matter at the Authority's meeting.
- O. **Minutes**. Minutes of the meetings of the Authority shall be kept, which minutes shall be a public record, except closed sessions. Copies of the minutes shall be provided to each member of the Authority prior to the meeting at which the minutes are to be presented for approval by the Authority.
- P. Closed Sessions. If a closed session is required at a meeting, consistent with the purposes permitted by § 2.2-3711 Va. Code Ann., the agenda shall specify a time or position on the agenda, generally after all public business has concluded, for such a closed session properly called and conducted in accordance with the Virginia Freedom of Information Act § 2.2-3712 Va. Code Ann. When so requested, the Chairman may permit a closed session at any other time prior to consideration of any agenda item.

## **ARTICLE V**

## **COMMITTEES**

- A. **Open Meeting Requirement**. Consistent with § 2.2-3701 and § 2.2-3707 Va. Code Ann., all Authority-appointed committees and subcommittees of the Authority shall comply with the open meeting requirements of the Virginia Freedom of Information Act. A and related NVTA meeting policies.
  - (1) The Authority is required to have two Advisory Committees by statute:
    - (a) Technical Advisory Committee

- (b) Planning Coordination Advisory Committee
- (2) The Authority shall have three standing committees:
  - (a) Finance Committee
  - (b) Planning and Programming Committee
  - (c) Governance and Personnel Committee
- (3) The Authority may appoint additional committees and subcommittees as necessary.
- (4) Unless otherwise specified in these Bylaws, all committees shall adhere to meeting procedures that are the same or similar to those used by the Authority as set forth in these Bylaws and comply with the Virginia Freedom of Information Act.
- (5) In no event shall review and recommendation by a committee or subcommittee be required before the Authority may act on a matter except as may be provided by law.
- (6) The Authority will strive in the appointment of members to committees that represent various perspectives.

#### B. Finance Committee.

- (1) <u>Charge</u>. This committee shall be responsible for advising the Authority on all financial matters and overseeing financial activities undertaken by the NVTA professional staff, including:
  - (a) Reviewing, commenting on, and recommending the annual budget presented by the Chief Executive Officer
  - (b) Reviewing, commenting on, and recommending any budget amendments presented by the Chief Executive Officer
  - (c) Overseeing the NVTA's financial policies (e.g., bond, investment, procurement, risk management) and making appropriate recommendations
  - (d) Monitoring contracts for incidental services, including incidental financial services, and recommending task orders
  - (e) Monitoring NVTA's expenditures for compliance with policies and guidance of the NVTA
  - (f) Reviewing, commenting on, and recommending annual revenue estimates and funds available for future project funding, using available funds (PayGo), term loans, lines of credit or the sale of public debt (bonds).

- (g) Approving the selection of an audit firm and audit work plan supporting the annual preparation of financial statements
- (h) Assisting with other financial activities as may be directed by the NVTA.
- (2) <u>Membership</u>. The Committee shall consist of five (5) members of the NVTA appointed by the <u>CChairman of the NVTA</u> for staggered <u>two year two-year</u> terms.
- (3) <u>Chairman</u>. The chairman and the vice chairman of the Committee shall be appointed by the Chairman of the NVTA.
- (4) <u>Staff Support</u>. Staff support will be provided by the NVTA staff. As requested by the committee chairman, additional support may be provided by jurisdictional or agency staffs.
- (5) Quorum and Voting. A quorum shall consist of a majority (3) of the committee members. The committee shall strive for consensus when developing recommendations. Approval of recommendations or actions shall require an affirmative vote of a majority of the members present, which shall include at least three jurisdictional representatives in the affirmative.

# C. Governance and Personnel Committee (GPC).

- (1) Charge. This committee shall be responsible for the following:
  - (a) Periodic review and procedural amendments to the Bylaws.
  - (b) Personnel issues including the review and recommendation of staff that report to the Authority.
  - (c) Review Development of the Authority's Legislative Program.
  - (d) Development of policies and procedures related to governance and personnel of the Authority such as a policy for participation by members of the Authority in meetings by electronic communication means "in accordance with the statute."
  - (e) Other special assignments as directed by the Chairman of the Authority.
- (2) <u>Membership</u>. The Committee shall consist of five (5) members of the NVTA appointed by the Chairman of the NVTA for staggered two year two-year terms.
- (3) <u>Chairman</u>. The chairman and the vice chairman of the Committee shall be appointed by the Chairman of the NVTA.

- (4) <u>Staff Support</u>. Staff support will be provided by the NVTA staff. As requested by the committee chairman, additional support may be provided by jurisdictional or agency staffs.
- (5) Quorum and Voting. A quorum shall consist of a majority (3) of the committee members. The committee shall strive for consensus when developing recommendations. Approval of recommendations or actions shall require an affirmative vote of a majority of the members present, which shall include at least three jurisdictional representatives in the affirmative.

# D. Planning and Programming Committee (PPC).

- (1) <u>Charge</u>. This committee shall be responsible for advising the Authority of planning and programming recommendations including the <u>development and updates of TransAction</u>, the Six Year Program <u>and</u>, the <u>pProject sSelection pProcess on projects within the Authority's adopted revenues.</u>
- (2) <u>Membership</u>. The Committee shall consist of five (5) members of the NVTA appointed by the Chairman of the NVTA for staggered two yeartwo-year terms.
- (3) <u>Chairman</u>. The chairman and the vice chairman of the Committee shall be appointed by the Chairman of the NVTA.
- (4) <u>Staff Support</u>. Staff support will be provided by the NVTA staff. As requested by the committee chairman, additional support and participation may be provided by jurisdictional or agency staffs.
- (5) Quorum and Voting. A quorum shall consist of a majority (3) of the committee members. The committee shall strive for consensus when developing recommendations. Approval of recommendations or actions shall require an affirmative vote of a majority of the members present, which shall include at least three jurisdictional representatives in the affirmative.

# E. Technical Advisory Committee (TAC).

- (1) <u>Charge</u>. This committee of individuals with multi-modal expertise and regional focus shall be responsible for reviewing the development of major projects and potential funding strategies and providing recommendations to the NVTA. "Development of projects" means the identification of projects for the NVTA Long Range Transportation Plan and the NVTA Six Year Program, and the application of performance-based criteria to the projects identified.
- (2) <u>Membership</u>. The committee shall consist of nine (9) individuals who reside or are employed in counties and cities embraced by the Authority and have experience in transportation planning, finance, engineering, construction, or

management. An effort shall be made to have multi-modal representation, to include highway, transit, pedestrian, and bicycle expertise as well as being balanced regionally. The NVTA will recommend a list of members each year and request that the chief elected officer from relevant jurisdictions appoint selected persons to the committee. NVTA's CEO will recommend a list of members each year for approval by the Authority. Initially, half the locally appointed members will serve a one (1) year term. The other half will serve two (2) year terms. Subsequently, members will serve three (3) year terms. The chairman of the Commonwealth Transportation Board (CTB) will appoint three members to three (3) year terms. Locally appointed members Members appointed by the Authority may be removed by the Chairman of the NVTA for failure to attend three consecutive meetings or if the member no longer resides or is employed in an NVTA jurisdiction.

- (3) <u>Chairman</u>. The chairman and vice chairman shall be appointed by the Chairman of the NVTA.
- (4) Staff Support. Staff support shall be provided by NVTA professional staff.
- (5) Quorum and Voting. A quorum shall consist of a majority (5) of members. The committee shall strive for consensus when developing recommendations. If consensus cannot be achieved, majority and minority reports that identify issues that need to be addressed shall be presented to the NVTA.

# F. Planning Coordination Advisory Committee (PCAC).

- (1) <u>Charge</u>. This committee shall provide recommendations to the NVTA on broad policy issues related to the periodic update of the NVTA's Long Range Transportation Plan (e.g., TransAction) and the rolling extension of the NVTA's Six Year Program. It may, from time to time, offer the NVTA advice on regional transportation issues and advise on the NVTA's annual legislative program.
- (2) <u>Membership</u>. Membership of the committee consists of 14 members representing the nine member localities and towns with populations of at least 3,500. All members shall be elected officials from jurisdictions embraced by the NVTA. Such membership shall include, as a minimum, one elected official from each town that is located in any county embraced by the NVTA and receives street maintenance payments.
- (3) <u>Chairman</u>. The chairman and vice chairman shall be appointed by the Chairman of the NVTA.
- (4) <u>Staff Support</u>. Staff support shall be provided by the NVTA staff. The chairman may request additional support from jurisdictional and agency staffs as needed.

- (5) Quorum and Voting. A quorum shall consist of five (585) members. The committee shall strive for consensus when developing recommendations. If consensus cannot be achieved, majority and minority reports that identify issues that need to be addressed shall be presented to the NVTA.

  Quorum and Voting. A quorum shall consist of five (5) committee members. The committee shall strive for consensus when developing recommendations. In the event that consensus cannot be attained, approval of an advisory recommendation or other actions shall require the presence of a quorum and an affirmative vote by roll call of a majority of the members present. Recommendations made by the committee must be on the agenda and discussed at not less than two meetings.
- G. Ad Hoc Committees. As needed, the Chairman of the NVTA may appoint ad hoc committees to pursue specific tasks.

## **ARTICLE VI**

## NVTA TRANSPORTATION PLAN

- A. **NVTA Regional Transportation Plan**. The Authority shall adopt and periodically update the NVTA Regional Transportation Plan for Northern Virginia. The Plan shall consist of the NVTA Long Range Transportation Plan and the NVTA Six Year Program.
  - (1) NVTA Long Range Transportation Plan. The Authority shall adopt an unconstrained NVTA Long Range Transportation Plan (*TransAction 2030* or its successor) for Northern Virginia. In carrying out this responsibility, the Authority shall, on the basis of regional consensus, set regional transportation policies and priorities for regional transportation projects. In support of regional consensus, it is desirable that NVTA secure the formal approval of each of its member jurisdictions before adoption of the plan. The policies and priorities shall be guided by performance-based criteria such as the ability to improve travel times, reduce delays, connect regional activity centers, improve safety, improve air quality, and move the most people in the most cost-effective manner.
  - (2) NVTA Six Year Program. The Authority shall adopt a NVTA Six Year Program for Northern Virginia that includes, but not necessarily be limited to, transportation improvements of regional significance and those improvements necessary or incidental thereto. The NVTA Six Year Program shall include all transportation improvements to be funded from NVTA-generated funding over a six (6) year period. The Authority shall from time to time, not less than annually, review and, as necessary, revise and amend the Six Year Program. The provisions of § 33.2-1928 Va. Code Ann. shall apply to preparation and adoption of the Six Year Program.

B. Procedure for Adoption and Amendment of Long Range Transportation Plan and Six Year Program. The Long Range Transportation Plan and the Six Year Program, separately or at the same time, shall be adopted, altered, revised, or amended only after a public hearing held upon thirty (30) days' notice consistent with the Act and the Authority's public notice procedures.

#### **ARTICLE VII**

## **ADMINISTRATION**

- A. Chief Executive Officer. The Authority shall employ an Chief Executive Officer who shall have direct authority for the employment, retention, and supervision of all of the other employees of the Authority. The Chief Executive Officer shall have direct control, subject to the Authority, of the management of the day-to-day administrative affairs of the Authority. The Chief Executive Officer shall propose activities to the Authority and shall carry out policies, programs and projects approved by the Authority, and shall be responsible for preparing and presenting the annual budget. The Chief Executive Officer may not contemporaneously serve as a member of the Authority.
- B. **Staff**. The Authority may employ such staff of qualified professionals and other persons as the Authority determines to be necessary to carry out its duties and responsibilities. Staff of the Authority may not contemporaneously serve as a member of the Authority.
- C. Execution of Instruments. The Chief Executive Officer, on specific authorization by the Authority, shall have the power to sign or countersign in its behalf any agreement or other instrument to be executed by the Authority including checks and vouchers in payment of obligations of the Authority.

#### **ARTICLE VIII**

## **FINANCES**

A. **Finances and Payments**. The monies of the Authority shall be deposited in a separate bank account or accounts in such banks or trust companies as the Authority designates, and all payments (with the exception of those from petty cash) shall be made in the most practicable manner as determined by the Authority. Checks and drafts shall be signed in the name of the Authority by the Chief Executive Officer, or in the Chief Executive Officer's absence, those authorized from time to time by vote of the Authority. An Authority financial policy shall be developed that prescribes threshold threshold requiring any countersignatures.

- B. Audits. At least once each year, the Authority shall cause an audit to be made by an independent certified public accountant of all funds of the Authority. Such audits will, at a minimum, obtain an opinion as to the accuracy of the annual financial statements from a certified public accounting firm. Additional audit activity may be obtained by the Finance Committee as it deems prudent.
- C. Budget and Fiscal Year. The Authority shall adopt an annual budget prior to the start of its fiscal year which budget shall provide for all of the revenues and the operating, capital, and administrative expenses of the Authority for the fiscal year. The fiscal year of the Authority will commence on July 1st each year and will terminate on the following June 30th.
- D. Administrative Expenses. The administrative expenses of the Authority, as provided for in the Authority's annual budget, and which shall not include funds for construction or acquisition of transportation facilities and/or the performance of any transportation service, shall be allocated, to the extent funds for such expenses are not provided for from other sources, among the component counties and cities on the basis of relative population as determined by the most recently preceding decennial census, except that on July 1 of the fifth (5th) year following such census, the population of each county and city shall be adjusted based on population projections made by the Weldon Cooper Center for Public Service of the University of Virginia.
- E. **Per Diem Payments**. The Authority may pay its members for their services to the Authority a per diem in either: (1) the amount provided in the general appropriations act for members of the General Assembly engaged in legislative business between sessions, or (2) a lesser amount determined by the Authority.
- F. Bond of Officers and Others. The officers of the Authority and such employees as the Authority so designates, may, prior to taking office or starting employment, respectively, be required by the Authority to give bond payable to the Authority conditioned upon the faithful discharge of that officer or employee's duties, in such amount as the Authority may require. The premium for each such bond shall be paid by the Authority and the bond(s) shall be filed with the Authority. The Authority may fulfill this bonding requirement through plans or agreements offered by the Commonwealth of Virginia.

## ARTICLE IX

## **AMENDMENTS**

Any amendment, repeal, or alteration of the Bylaws must be considered at two (2) Authority meetings prior to action.

Any proposed amendment, repeal, or alteration, in whole or in part, of these Bylaws shall be on a meeting agenda and presented in writing for a first time at a regular meeting of the Authority. The section or sections proposed for amendment may be considered and further amended at such meeting and shall then be scheduled for consideration and action at a subsequent regular meeting. At such subsequent meeting, the section or sections proposed for amendment, as further amended, shall be subject to further consideration and amendment, and shall thereafter be acted on in accordance with the voting requirements of these Bylaws. Additional amendments to a section or sections of the Bylaws, other than those previously proposed and considered at the first regular meeting, and those further amendments that arose out of the Authority's discussion at the first regular meeting, must be considered for the first time at a separately noticed meeting and thereafter acted upon in accordance with this section.

## ARTICLE X

## **PROCEDURES**

Parliamentary Procedure. In all matters of parliamentary procedure not specifically governed by these Bylaws or otherwise required by law, the current edition of *Robert's Rules of Order*, newly revised, shall apply.

Adopted by Northern Virginia Transportation Authority: June 12, 2008

Revised: January 8, 2010; January 14, 2016; September 9, 2021

# NORTHERN VIRGINIA TRANSPORTATION AUTHORITY MEMORANDUM

FOR: Chair Phyllis J. Randall and Members

**Governance and Personnel Committee** 

FROM: Monica Backmon, CEO

Tracy Baynard, McGuireWoods Consulting LLC

**DATE:** October 10, 2024

**SUBJECT:** Draft 2025 Legislative Priorities

- 1. Purpose: To discuss the Northern Virginia Transportation Authority (NVTA)'s Draft 2025 Legislative Priorities with the Governance and Personnel Committee (GPC).
- **2. Discussion:** The 2025 Virginia General Assembly Session starts Wednesday, January 8, 2025. This is a "short session" of forty-five days. We can expect over a thousand bills plus amendments to the adopted FY 2025-2026 state budget. As of today, here are a few key matters of importance or worth awareness:
  - I. Protecting the second year of additional state funding to match local funding for the FY 2026 projected operation funding gap at Metro. The budget approved during the 2024 General Assembly allocates \$84.5 million in state funds and provides temporary relief from the 3% cap. Metro is also required to conduct a cost of operation comparison against similar transit agencies in the U.S.
  - II. The approved FY 2025-2026 budget contains language that provides additional funding for the I-81 corridor projects in two ways: (1) \$75 million in general funds in FY 25 and (2) a conditional total \$175 million in general funds only if there were sufficient surplus revenues in FY 24, FY 25 or FY 26. FY 2024 closed with \$1.7 billion additional general fund revenues. Governor Youngkin announced his plans to submit funding for the I-81 Corridor Improvement Program per the budget language as part of the "Unlock I-81" initiative.
  - III. Very likely additional bills will be submitted to try to increase pedestrian and cyclist safety. Bills to expand use of speed camera enforcement are expected. Several bills are currently before committees due to "carryover" actions but must be acted on by November 18, 2024, or they die for the year.
- 3. Northern Virginia Transportation Authority 2025 Legislative Priorities: Attached is a suggested update to the Authority's legislative priorities for 2025. The biggest change proposed is related to transit organization and funding. In 2024, stakeholders succeeded in securing additional state funding to match local funding to fill Metro's FY 2025 and FY 2026 funding deficits. The new language expands to acknowledge the current activities regarding all transit in Northern Virginia and the efforts within the Joint Subcommittee Studying Northern Virginia Growing Public Transit and the DMV Moves initiative.

# 4. Key 2025 General Assembly Dates:

- a. July 15, 2024: 2025 bill prefiling period started
- b. November 18, 2024: Last day to take action on carried over legislation
- c. December 18, 2024: Governor Youngkin presents budget
- d. January 8, 2025: Deadline to prefile legislation (10:00am) / Virginia General Assembly Convenes
- e. February 22, 2025: Virginia General Assembly Sine Die

Attachments: Draft 2025 NVTA Legislative Priorities



# Northern Virginia Transportation Authority

The Authority for Transportation in Northern Virginia

# **Northern Virginia Transportation Authority**

## **2025 Legislative Priorities**

# PROTECT DEDICATED REVENUE SOURCES AND POWERS OF THE NORTHERN VIRGINIA TRANSPORTATION AUTHORITY (Ongoing Position)

The Northern Virginia region has significant transportation needs requiring sustainable dedicated funding for multimodal solutions. The Authority and member localities need stable and predictable revenue sources and powers to make decisions that reduce traffic congestion for residents and businesses of the region. Through the passage of HB2313 (2013), - using dedicated revenues to fill funding needs the Commonwealth is unable to meet, - to date, the Authority and its member localities have invested approximately \$4.8 billion in transportation solutions that ensure the state and regional economy remains robust and support a high quality of life.

The Authority will continue to work with the General Assembly and the Administration to ensure the region is not deprived of critically needed dedicated revenue to meet the multimodal transportation needs of our community. The Authority funds regionally significant multimodal transportation projects using a prioritization process as required by law. We oppose any action that bypasses this process by mandating the spending of dedicated regional revenues outside of the prioritization process or dedicated locally controlled revenues by requiring set asides or any other action.

Any action to divert or remove dedicated revenue sources that generate revenue through state taxes or fees deposited into the Northern Virginia Transportation Authority Fund shall contain a method to restore or replace revenue sources to provide for similar revenue collections as of fiscal year ending June 30, 2018.

#### RESTORE ANNUAL LONG-TERM FUNDING TO THE AUTHORITY TO PRE-2018 LEVEL

An additional \$38.5 million in annual revenues is **still** needed to restore dedicated regional revenues to pre- 2018 levels. The passage of HB2313 was clear that dedicated regional revenues be used for regionally significant, multimodal transportation projects that reduce congestion. As such, the Authority and the region strongly support statewide revenue as the first source of funding to replace diverted regional revenues. Previously diverted dedicated regional revenue sources could be returned to the Authority and its member localities, if the Commonwealth were to take on a larger role in providing funding to the Metro Capital Fund.

With the 2018 action to create dedicated revenue for the Metro Capital Fund, the Northern Virginia region's Grantor's Tax was increased to twenty cents per \$100 and the Transient Occupancy Tax was increased to three percent to (1) provide dedicated funding for the Metro

Capital Fund and (2) attempt to minimize the loss of regional revenue allocated by the Authority. The result is that former regional dedicated revenue combined with local funds provides 2/3 of Virginia's required deposit of \$154 million (of which, \$102 million came from the diversion of regional revenues) to the Metro Capital Fund supporting State of Good Repair projects of the Washington Metropolitan Area Transit Authority (WMATA/Metro) to improve safety and reliability. Efforts to restore previously diverted regional revenue sources should not come from additional taxes imposed on Northern Virginia.

CONTINUE TO ADVOCATE FOR LONG TERM, SUSTAINABLE DEDICATED FUNDING,
GOVERNANCE STRUCTURE AND OPERATIONAL REFORMS TO ENSURE VIABLITY OF NORTHERN
VIRGINIA'S LOCAL TRANSIT AGENCIES, THE VIRGINIA RAILWAY EXPRESS AND THE
WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY (METRO)

Northern Virginia's economic growth and quality of life depends on a safe, reliable, and integrated transit system. Our regional transit system consists of local/regional bus service, the Virginia Railway Express (VRE) and the Metropolitan Area Transit System (Metro). Our regional transit systems, roads and active transportation facilities all work together to provide effective options for residents, workers, and visitors to travel to a variety of activity centers both in and around Virginia.

#### The Authority supports:

- Preserving the additional FY 2026 state financial aid and temporary operational baseline for Metro in support of local operation funding that keeps Metro at needed service levels
- Ongoing work of the Joint Subcommittee Studying Northern Virginia Growing Transit
  Funding Needs (SJ28) and of DMV Moves, which provide the framework for all
  stakeholders state, federal and local government, business community and advocates
   to define what our transit systems should provide, effective goals and policies for
  sustained cost-effective practices and options to secure dedicated funding to support
  transit operation and capital needs at all levels.

#### PROTECT VIRGINIA'S DEDICATED TRANSPORTATION FUNDING (Ongoing Position)

The Commonwealth of Virginia has primary responsibility for the region's transportation network. An efficient multimodal transportation system is critical to Virginia's ability to attract and retain jobs. Resources that keep transportation projects moving forward need to continue and grow to ensure the Commonwealth can support the infrastructure that moves the goods and people that support the region's businesses, residents, and visitors. A replacement vehicle should be adopted to restore loss of state transportation funding resulting from the elimination of the state sales and use tax on food and personal hygiene products.

#### SUPPORT USE OF EFFECTIVE TRANSPORTATION TECHNOLOGY (Ongoing Position)

The Northern Virginia Transportation Authority Transportation Technology Strategic Plan (TTSP) was developed as a tool for establishing a proactive approach to innovation, which keeps congestion reduction top of mind. It is comprised of an Action Plan and nine strategies that address congestion reduction, accessibility, cybersecurity/privacy, autonomous vehicles

(especially zero-occupancy passenger vehicles), pricing mechanisms, communications infrastructure, regional interoperability, enhanced mobility through technologies in transit, and advance decarbonization of the transportation system. TTSP activity will be grounded in the Authority's vision and core values including Equity, Safety, and Sustainability. The Authority's TTSP provides a foundation for the organization and its members to participate in implementing federal and state plans and funding to advance use of low or zero emission vehicles for personal and commercial use in Virginia and expanding local authorities to take advantage of Automated Traffic Enforcement technologies to enhance traffic operations and safety.

	Strategies	Intent of Strategy (long term)
1	Reduce congestion and increase throughput	Support deployment of transportation technologies that improve performance and optimize efficiency of the regional multimodal transportation system
2	Maximize access to jobs, employees and housing	Support deployment of transportation technologies that increase travel options and awareness of them
3	Maximize cybersecurity and privacy for members of the public	Monitor concerns on behalf of Northern Virginians, and leverage NVTA processes where appropriate and feasible
4	Enhance operations of the multimodal transportation system through connectivity and automation	To maximize the potential benefits of Connected and Automated Vehicles, while addressing avoidable increases in passenger vehicle miles traveled.
5	Develop pricing mechanisms that manage travel demand and provide sustainable travel options	Identify technology-related measures at a regional scale to dynamically address congestion, including incentives; revenues will be re-invested in equitable solutions
6	Maximize the potential of physical and communication infrastructure to serve existing and emerging modes	Support adaptation of existing resources to support desirable technologies such as CASE vehicles, travel apps, micro modes and robust data collection
7	Enhance regional coordination and encourage interoperability in the transportation system	Leverage regional synergies in the deployment of transportation technologies
8	Advance decarbonization of the transportation system	Support deployment of transportation technologies that reduce greenhouse gas emissions and synergistic technologies that improve resiliency.
9	Enhance mobility in the region through innovation and emerging technologies in transit	Support an array of transit innovations, in a manner that is flexible enough to adapt to future innovation.

## Background

The Northern Virginia Transportation Authority (Authority) is a regional body focused on delivering real transportation solutions and value for Northern Virginia's transportation dollars by bringing regional jurisdictions and agencies together to plan and program regional multimodal transportation projects focused on relieving congestion.

The landmark HB 2313 (2013) statewide transportation funding legislation also provided new, sustained regional funding for the Authority and its member jurisdictions.

In 2018, deliberations on how the Commonwealth of Virginia should provide \$154 million annually to address long-neglected capital maintenance at the Washington Metropolitan Area Transit Authority (WMATA) resulted in the diversion of two of the Authority's three revenue sources. The two percent Transient Occupancy Tax and the fifteen cents per \$100 Grantor's Tax are now assigned to the WMATA Capital Fund.

The annual impact was a loss of \$102 million in Authority revenues for regional and local use. The adopted FY 2018-2023 Six Year Program was reduced by \$275 million from initial projections, resulting in partial funding for multiple projects with high scores of reducing congestion.

In 2019 and 2020, actions were taken to increase taxes in Northern Virginia and dedicate state transportation funding to partially restore funding diverted from the Authority and local governments.

To date, the Authority is advancing a total of **140 regional multimodal transportation projects, totaling \$3.8 billion**, for congestion reduction throughout the region. The Authority has distributed an additional \$868 million to member localities for public transportation needs within their jurisdiction.